

**NHS VALE OF YORK CLINICAL
COMMISSIONING GROUP**

GOVERNING BODY MEETING



Vale of York

Clinical Commissioning Group

Meeting Date: 4 July 2013

Report Sponsor:

Dr Cath Snape

Report Author:

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1. Title of Paper: Section136 Suite for Vale of York

2. Strategic Objectives supported by this paper

- Improve healthcare outcomes
- Reduce health inequalities
- Improve the quality and safety of commissioned services

3. Executive Summary

The report outlines the proposal for a Section 136 Suite to be established at Bootham Park Hospital (Leeds and York Partnership NHS Trust (LYPFT)) for Vale of York residents. Commissioners have negotiated after serious deliberation with LYPFT for an identified and suitable site within Bootham Park Hospital in York, where a place of safety to provide a Section 136 (S136) assessment service will be developed. Bootham Park Hospital will allow for direct and secure access for ambulance or police transport as well as maintaining privacy and dignity of service users and carers. It will provide 24/7, single point of access for all S136 presentations.

The Governing Body has been aware of the other options being considered for this but these were not considered fit for purpose. Therefore commissioners have been working closely with LYPFT to agree the attached proposal which now requires Governing Body approval to progress.

4. Evidence Base

- 'No Health without Mental Health, A cross government mental health outcomes strategy for people of all ages'. DH 2011
- The Operating Framework for the NHS 2012/13



- National Statistics (2007) Inpatients Formally Detained in Hospitals Under the Mental Health Act 1983 and Other Legislation, NHS Trust, Care Trusts, PCTs and Independent Hospitals, England: 1995-96 to 2005-06 London: Government Statistical Service
- Standards on the use of Section 136 MHA 1983 - Royal College of Psychiatrists September 2008 (CR149)
- Accreditation for acute mental health services (AIMS) - standards for acute inpatient wards - working age adults - Royal College of Psychiatrists, January 2009
- Inpatient services for people with learning disabilities - standards for healthcare professionals - Pilot Edition, Royal College of Psychiatrists, January 2009
- Accreditation for acute mental health services (AIMS) - standards for acute inpatient wards - older people - Royal College of Psychiatrists, January 2009
- New Horizons - towards a shared vision for mental health - A Consultation, DH July 2009

All of the above policy guidance mentions the need for a dedicated Section 136 suite for a local health economy. Commissioner's will implement effective and regular quality and performance monitoring systems to review the investment and agreed KPIs.

5. Risks relating to proposals in this paper

This proposal may test partnership working, as strong partnership framework is required to ensure all aspects of proposed service are co-ordinated including:

- Access to Approved Mental Health Professionals (AMHP)
- Access to ambulance and transport infrastructure
- Access to Section 12 approved doctors
- Development of multi-agency policies and procedures on the local operation of Section 136

Commissioners have already agreed with key stakeholders how they will develop and implement protocols to mitigate against the risks outlined above.

Risk of LYPFT requesting further funding for year 2 – see point 6.

6. Summary of any finance / resource implications

In order to have 24/7, single point of access for all S136 presentations, there is a requirement to have sufficient staffing input and related costs. The proposal from LYPFT outlines the cost of this service to be £430k. After negotiations it is proposed that NHS Vale of York CCG provides investment of £400k on a recurrent basis. The CCG's 2013/14 investment plan only provides for £300k therefore if agreed, the CCG will need to address the £130k funding shortfall either by pre-committing future years growth funds or through negotiation of the 2014/15 QIPP target. LYPFT have agreed to contribute £30k on a non-recurrent basis and review elements of the additional costs on a recurrent basis. Negotiations need to take place to agree the ongoing contribution by LYPFT to prevent a risk of additional financial burden to the CCG. Moreover, there is need to make some changes to the front entrance of the proposed site hence need for capital investment. A finance lead will be identified to take this work forward after approval to proceed has been given.



7. Any statutory / regulatory / legal / NHS Constitution implications

By providing the S136 Place of Safety it support compliance of the Mental Health Act

8. Equality Impact Assessment

Provider will be required to complete EIA once the proposal is *approved by the Governing Body*. However, Commissioners do not expect any negative impacts on equality around this project.

9. Any related work with stakeholders or communications plan

Engagement with partners in North Yorkshire Police, Ambulance Service, York District Hospital Foundation Trust, City of York Council, North Yorkshire County Council has taken place.

All relevant stakeholders will be notified once this proposal meets Governing Body approval. Agreement has been given to establish a working Group to take forward required work including sharing of information between agencies to enable effective collaborative working.

10. Recommendations / Action Required

The Governing Body is asked to:

- Note the progress made
- Approve the proposal to invest £400k in the provision of a S136 place of safety provided by LYPFT
- Note that if approved this creates a pre-commitment in to 2014/15

11. Assurance

Commissioners will assure Governing Body members on progress of this project by bringing updates at key stages of the project or when requested.



NHS VALE OF YORK CLINICAL COMMISSIONING GROUP

Governing Body Meeting: 4 July 2013

Section 136 Suite in Vale of York

1. Introduction

- 1.1 The purpose of this report is to provide an update to the NHS Vale of York Clinical Commissioning Group Governing Body on the progress in implementing the Section 136 Place of Safety (PoS) for Vale of York residents and seek approval for investment in the service.

2. Background and Context

- 2.1 At present, Vale of York residents do not have access to a place of safety linked with the local mental health services. Those detained under Section 136 are usually cared for in the police custody suite at Fulford Police Station, York. Those detained with other medical problems or injuries are taken to the Accident and Emergency Department at York Hospital where mental health assessments have taken place.
- 2.2 NHS Vale of York Clinical Commissioning Group, Vulnerable Adults and Children's Commissioning Unit (VACCU), City of York Council and York Police have been working together to improve provision to patients in contact with the criminal justice system. The Management Team has been aware of the previous options considered for the management of places of safety, under sections 135 & 136 (ss135 / 6) of the Mental Health Act 1983. However, it has not been practical to pursue options other than the one discussed below in section 3, for reasons around patient safety and required inputs from wider mental health services locally.

3. Summary of Recommendation

- 3.1 Commissioners have negotiated after serious deliberation with Leeds and York Partnership NHS Foundation Trust (LYPFT) for an identified and suitable site within Bootham Park Hospital in York, where a place of safety to provide a S136 assessment service will be developed. Bootham Park Hospital will allow for direct and secure access for ambulance or police transport; as well as maintaining privacy and dignity of service users and carers.
- 3.2 In order to have 24/7, single point of access for all S136 presentations, the Table 1 below outlines the suggested staffing inputs and related costs.

3.3 Table1

Staff	Wte	Cost £
Band 6 nurses	2.31	126,484
Band 5 nurses	4.92	216,943
Band 2 Administrator	0.22	4,823
Speciality Doctor	0.5	56,737
Band 1 Cleaning/Domestics	0.2	4,485
Non Pay @ 5%		20,474
Total	8.63	429,946

- 3.4 It is recognised that the proposal from LYPFT outlines the cost of this service to be £430k. The CCG's 2013/14 Development Plan provides for a recurrent investment of £300k. Given the priority associated with providing Section 136 facilities and belief that costs cannot be negotiated any lower, the question becomes how to fund the gap (£130k). LYPFT have agreed to fund £30k and due to slippage the balance of costs in 2013/14 can be contained within the current investment plan. The CCG will however have to address the issue of funding the balance to full year costs (£130k) in 2014/15 either through agreeing that this development is a pre-commitment on future year development funds, or by agreeing future year QIPP targets with the trust. Further discussion is required to agree input and costs for year 2 to ensure there is not a shortfall.
- 3.5 It has been agreed that a Section 136 service is incorporated into the role and responsibilities of the current Intensive Home Treatment Team (IHTT). The service development will include the relocation of the IHTT to an identified location within Bootham Park Hospital in York, where it will be co-located with the place of safety to provide a S136 assessment service. This will achieve economies of scale for both teams and allow cross-cover arrangements to work effectively. In turn this will enhance the service that the current IHTT is able to provide, leading to shorter waits for crisis assessment, including A&E assessments.
- 3.6 In order to deliver an effective, safe and timely health-based Section 136 Place of Safety a strong multi-agency approach is required and integration with the IHTT enables this. The proposed service provision at Bootham Park Hospital will be part of the wider plan to improve partnership arrangements between the police and NHS organisations in the local health economy. Effective arrangements will support the provision of multi-agency services to individuals who are likely to be patients under (ss135 / 6) of the Mental Health Act 1983.
- 3.7 It is recognised that minor changes to the front entrance are required to improve patient dignity and Community Ventures (architect service) will be contacted to progress this. In addition, a CCG finance lead will be identified to lead this work in terms of financial implications.

- 3.8 Commissioners have completed a draft service specification and included stretch Key Performance Indicators to evidence the benefits of this service. The draft versions have been shared with the provider and these will be formally agreed. There will be regular quality and performance meetings held and reporting will be to the local Mental Health Partnership Board and Multi-agency Section 136 working Group that is being established.

4. Future Briefings to the Management Team

It is proposed that the commissioners will keep the Management Team updated in terms of significant milestones and further progress on a monthly basis.

5. Recommendation

The Governing Body is asked to:

- 5.1 Note the progress made.
- 5.2 Approve the proposal to invest £400k in the provision of a Section 136 place of safety provided by Leeds and York Partnership NHS Foundation Trust.
- 5.3 Note that if approved this creates a pre-commitment in to 2014/15.